

Message Text

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ACTION OPR-02

INFO OCT-01 AF-10 EUR-12 NEA-10 ISO-00 PM-04 CIAE-00
INR-07 NSAE-00 A-01 DODE-00 MCT-01 SY-05 SCA-01
/054 W

-----125220 291356Z /53

R 291030Z JUN 77
FM AMCONSUL STUTTGART
TO SECSTATE WASHDC 3667
INFO AMEMBASSY ADDIS ABABA
AMEMBASSY ALGIERS
AMEMBASSY AMMAN
AMEMBASSY ANKARA
AMEMBASSY ATHENS
AMEMBASSY BEIRUT BY POUCH
AMEMBASSY BONN
AMEMBASSY NICOSIA
AMEMBASSY RABAT
AMEMBASSY BRIPOLI
AMEMBASSY TUNIS
CINCPAC HONOLULU
USCINCEUR VAIHINGEN

C O N F I D E N T I A L SECTION 1 OF 2 STUTTGART 1102

CINCPAC FOR EALG

E. O. 11652: GDS
TAGS: AEMR
SUBJ: MODERNIZATION OF E5 E MANUAL

REFS: (A) STUTTGART 971, (B) STUTTGART 1031, (C) STUTTGART
1035, (D) CINCPACT 071902Z

1. SUMMARY. OVER PAST THREE YEARS EUROPEAN LIAISON GROUP 8(ELG)
COMPRISED OF CONGEN STUTTGART, EUCOM AND ITS COMPONENT COM-
MANDS, HAS REVIEWED E&E PLANS OF MORE THAN 100 FS POSTS. IT
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HAS PARTICIPATED IN OR FOLLOWED EVACUATIONS FROM CYPRUS, LEB-
ANON AND ETHIOPIA AND HAS HELD EXERCISES AND CONFERENCES WHICH
INCLUDED REPRESENTATIVES OF POSTS IN THE MIDDLE EAST AND
NORTH AFRICAN REGIONS. ON THE BASIS OF THIS EXPERIENCE AND
VIEWS EXPRESSED BY POSTS SERVICED, ELG CONCLUDES THAT IT
WOULD BE USEFUL FOR DEPARTMENT SPONSORED TASK FORCE TO RE-
VIEW THE CURRENT E&E MANUAL, WHICH DATES FROM THE FIFTIES AND

DIXTIES, WITH A VIEW TO MODERNIZATION. THE REVIEW WOULD INCLUDE MANUAL ASSUMPTIONS, CURRENCY, FORMAT AND RELATIONSHIP TO OTHER EMERGENCY SITUATIONS -- INCLUDING TERRORISM, EMERGENCY DESTRUCTION PROCEDURES, MILITARY RESCUE MISSIONS, AND WHAT RECENTLY HAS BEEN TERMED "WITHDRAWALS" FROM ASMARA AND ADDIS ABABA. END SUMMARY.

2. AS INDICATED IN REF A COVERING RECENT ATHENS ELG CONFERENCE, WHICH INCLUDED REPRESENTATIVES OF SELECTED NEA POSTS, THERE WAS GENERAL AGREEMENT AMONG CONFEREES THAT E&E MANUAL HAS THE VIRTUE OF PROVIDING COMMON GUIDELINES AND A STANDARDIZED FORMAT FAMILIAR TO USERS. THERE WAS CONSENSUS, HOWEVER, THAT MANY GUIDELINES AND ELEMENTS OF FORMAT ARE OUTDATED AND DIFFICULT TO USE.

3. IT EMERGED AMONG ELG MEMBERS AND NEA REPRESENTATIVES AT ATHENS CONFERENCE THAT THEIR FOREMOST CONCERN WAS A LACK OF "DYNAMISM" IN E&E PLANS -- EVEN AMONG POSTS (ESPECIALLY IN NEA AND AF) THAT HAD ALREADY BEGUN TO BE CONCERNED ABOUT THE IMMINENT POSSIBILITY OF EVACUATION. EVIDENCES WERE IDENTIFIED AS FOLLOWS:

A) RESPONSIBILITY FOR E&E PLANS BASED UPON THE E&E MANUAL MONOLITH ARE USUALLY ASSIGNED TO ONE INDIVIDUAL AT A POST. THIS PERSON STRUGGLES TO MASTER ITS COMPLEXITIES AND TO GET CONTRIBUTIONS FROM OTHERS, BREATHES A SIGH OF RELIEF ON CONFIDENTIAL

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PLETION, AND PUTS IT AWAY IN FILE CABINET. THIS FILING AWAY ALSO HAPPENS IN WASHINGTON AND, WE MUST CONFESS, AFTER REVIEW AND APPROVAL, IN ELG -- UNTIL THAT POINT WHEN ELG IDENTIFIES A POST AS "SENSITIVE".

B) THE E&E MONOLITH COVERS "TOO MANY SINS", SOME OF WHICH, LIKE ANTI-TERRORISM (A PART OF E&E ANNEX K), HAVE BECOME MORE CARDINAL AND COMMERCIALIZED THAN OTHERS IN RECENT YEARS.

C) MODALITIES FOR DESTRUCTION OF EQUIPMENT AND FILES, INCLUDING BOTH OVERT AND COVERT (WHEN DESTRUCTION IS FORBIDDEN, AS IN ASMARA). THERE WAS STRONG BELIEF AMONG THOSE AT THE ATHENS CONFERENCE THAT THIS SUBJECT, INCLUDING DISPOSAL OF UNCLASSIFIED FILES MENTIONING LOCAL US CONTACTS, IS SIGNIFICANT IN ITSELF -- ONE THAT NEEDS CONTINUING ATTENTION FROM THE COMMUNICATIONS SUPERVISOR OUTSIDE CONTEXT OF E&E PLANNING PER SE.

D) IF "WITHDRAWALS", AS IN ASMARA AND ADDIS ABABA, ARE DISTINCT FROM EVACUATIONS, ONE MIGHT ASK HOW THIS RELATES TO SUBSEQUENT POST ABILITY TO PROTECT PRIVATE AMERICANS, AND WHAT ARE THE IMPLIATIONS AT SAFE-HAVEN. USAF BASE AT ATHENS STILL HOLDS THE TAB FOR PROCESSING THOSE WITHDRAWN THROUGH

ATHENS. MILITARY CAREFULLY PUT ITS PERSONNEL FROM ASMARA ON EVACUATION STATUS FOR FISCAL AND PERSONNEL CONSIDERATIONS, WHILE STATE EVIDENTLY MERELY "TRANSFERRED" ITS PERSONNEL.

E) THREE OUT OF FOUR EVACUATION/"WITHDRAWALS" SINCE 1974 INVOLVED THE USE OF US MILITARY RESOURCES (CYPRUS, BEIRUT, AND SECOND ASMARA; FIRST ASMARA HOWEVER, DID USE MAAG AIR-CRAFT). HOW ARE POST E&E PLANS AND MILITARY CONTINGENCY PLANS INTERFACED? ELG HAS TRIED OUT THE "MILITARY ANNEX/ CONCEPT IN VIEW OF THE UNWIELDINESS OF POST PLANS, BUT THIS ISSUE, AS WELL AS DECISION-MAKING ON THE EMPLOYMENT OF US FORCES, IS NOT CLEAR ENOUGH IN THE E&E MANUAL.

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C O N F I D E N T I A L SECTION 2 OF 2 STUTTGART 1102

CINCPAC FOR EALG
4. WHILE THE CONCLUSIONS ARE TENTATIVE, MANY POSTS AND ELG REPRESENTATIVES AT ATHENS CONFERENCE FELT THAT PART OF THE ANSWER LIES IN SIMPLIFYING THE MANUAL APPROACH TO E&E BY BREAKING IT DOWN INTO SEPARATE, BUT INTERRELATED VOLUMES:
A) SECURITY (SY RESPONSIBILITY) AGAINST MOBS, TERRORISTS,

BOMB THREATS (PRESENT ANNEX K);

B) EMERGENCY OVERT AND COVERT DESTRUCTION PROCEDURES, KEPT ALIVE BY COMMUNICATIONS SUPERVISOR, COORDINATED WITH SUBSTANTIVE SECTIONS;

C) A REDUCED AND SIMPLIFIED EVACUATION PLAN -- COORDINATED BY DCM OR PRINCIPAL OFFICER WITH FULL PARTICIPATION BY POLI-CONFIDENTIAL

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TICIAL, CONSULAR, ATTACHE (I.E., COUNTRY TEAM) REPRESENTATIVES;

D) MILITARY ANNEX TO E&E PLAN, FOR LAST RESOR MILITARY RESCUE MISSION.

COORDINATION AT POST EXECUTIVE LEVEL WITH CLEAR SECTION RESPONSIBILITY FOR THE PARTS AND HENCE GREATER PLAN "DYNAMISM".

5. ANOTHER SET OF CRITICISMS INVOLVES MANUAL ASSEPTIONS AND PROCEDURES BASED ON TECHNOLOGIES OF THE "FIFTIES" IN THE FIELDS OF COMMUNICATIONS, PERSONNEL AND FISCAL PROCESSING, AND TRANSPORTATION. FOR EXAMPLE, AIRGRAM F-77S RECEIVED SEVERAL MONTHS LATER BY NAVEUR AFTER PROCESSING IN THE DEPARTMENT ARE CLEARLY DATED, IN SPITE OF QUARTERLY PROJECTIONS. MODER, INCLUDING PORTABLE COMMUNICATIONS EQUIPMENT, FOR USE IN INTERNAL E&E AND AIR/GROUND AND SHIP/SHORE CONTACT WITH ARMED FORCES (OR CONCEIVABLY CHARTERS) IS NOT ENVISAGED IN MANUAL (SEE REF C). PERSONNEL AND FISCAL PROCESSING MIGHT BENEFIT FROM RECENT DATA PROCESSING AND CREDIT CARD EXPERIENCE.

6. IN SUM, THERE HAVE BEEN SUFFICIENT ACTUAL SUBSTANTIVE EXPERIENCES WITH EVACUATION (INCLUDING SAIGON, PHNOM PENH, CYPRUS AND BEIRUT), TERRORISM (INCLUDING CYPRUS, BEIRUT), AND "WITHDRAWALS" ASMAR STYLE -- AS WELL AS TECHNOLOGICAL DEVELOPMENTS -- TO WARRANT A DEPARTMENT SPONSORED TASK FORCE REVIEW OF E&E MANUAL, E&E PLAN PREPARATION AND ITS RELATIONSHIP TO OTHER EMERGENCY AND MILITARY RESCUE PROCEDURES. AS IN THE CASE OF EALG (REF D), ELG OR SOME OF ITS KNOWLEDGEABLE ALUMNI IN THE US (RUCHTI, CARLSON, MURPHY, LT. COL. NEAL WHITE OF READINESS COMMAN, FLORIDA) SHOULD BE IN A POSITION TO ASSIST.
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